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1. A PROGRAM OF SIGNIFICANTLY INCREASED U.S. MILITARY PRESENCE AND EXERCISE ACTIVITY IN THE CARIBBEAN

USCINCSO has nominated a series of events to be conducted during AHUAS TARA II which will provide increased exercise activity and presence and will concurrently support other requirements. The exercise will include the following events:

- A US Engineer battalion will exercise with Honduran engineers in upgrading an airstrip at San Lorenzo to C-130 capable status. Engineer surveys will begin by 1 August and work will begin as soon as possible thereafter.
- Concurrent with work on the airstrip, Engineers will prepare a facility at San Lorenzo for the storage of bridging materials, anti-tank mines, demolitions, medical supplies, and rations.
- US and Honduran units will participate in an anti-tank barrier exercise.
- A combined US-Honduran-El Salvadoran naval exercise will be conducted in the Gulf of Fonseca. US elements will participate in a command post exercise which will plan and coordinate interdiction operations and will subsequently observe a Honduran-Salvadoran exercise at sea.
- A combined US/Honduran counterinsurgency exercise involving a US Army Special Forces battalion (-) and three Honduran battalions will be conducted during the period September-November.
- A Navy/Marine Engineer unit will exercise with Honduran Engineers in upgrading a C-130 capable airstrip in the vicinity of Puerto Castilla. This exercise is tentatively planned to begin in September-October.
- Subject to approval by the Governments of El Salvador and Honduras, US Army elements will conduct a combined training exercise with elite El Salvadoran battalions in the vicinity of the Regional Military Training Center. This exercise will provide an opportunity to retrain and refit the heavily committed US trained ES battalions but must be balanced against requirements for operations in El Salvador.

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- An amphibious exercise will be conducted on the east coast of Honduras. Subsequently, a combined US/Honduran Field Training Exercise will be conducted. US participation will include a Marine Amphibious Unit, a Special Boat Unit, elements of an Army Special Forces battalion, and various aircraft. Exercise is tentatively scheduled for December 81 but could change depending on political and military developments.

- CINCANT will conduct carrier training operations in the vicinity of Grenada and Suriname and in the eastern Caribbean. In addition, naval operations will be conducted on the Pacific side of Central America. Operations will commence shortly after 1 August. Timing is dependent on deployment time from other theaters. These operations will be given a high priority and might entail reducing carrier presence in the Indian Ocean and/or the Mediterranean for short periods.

- Carrier flight training operations will be conducted in the vicinity of Honduras as a part of the deployment above.

- A combined US-Honduran indirect fire exercise will be conducted in the vicinity of the Regional Military Training Center. This exercise will permit the Hondurans, who currently have no artillery, to become acquainted with field artillery fire direction and control procedures.

- We will investigate with the Hondurans the feasibility of periodically conducting jungle warfare training for US Army battalions in Honduras vice Panama.

2. A PERCEPTION MANAGEMENT PROGRAM, SIMILAR TO ELASTIC FENCE, WILL BE COUPLED WITH THE ACTIVITIES OF ANUAS TARA II

- Carefully articulated objectives are critical to the success of the perception management program. The Joint Chiefs of Staff will develop and submit to the Secretary of Defense recommended objectives of the perception management program for the Caribbean.

- Subsequent to Interagency Agreement, the objectives of the perception management program will be submitted to the National Security Advisor for approval.

- A detailed plan of action to accomplish the approved objectives will be developed by the Joint Staff.

- DOD will be prepared to take the lead in managing the execution of the plan, which will require participation by DCS, DCI, and at least two Unified Commands (SOUTHCOM and JANTCOM).

3. DEVELOPMENT OF A US NAVAL/AIR FACILITY AT PUERTO CASTILLA

- Engineer survey teams are now to determine specific construction requirements and site locations.
- Development of an air facility will be accomplished during Exercise AHUAS TARA II.
- \$10M will be required for design funding of the naval/air facilities.
- An estimated \$150M will be required to complete construction of the air and naval facilities. Military construction funds will be required.

4. ENHANCEMENT OF HONDURAN MILITARY FACILITIES AND INFRASTRUCTURE

- The suggested logistics package is as follows: Funding is covered in a following section.
- Development of air facilities at San Lorenzo and Puerto Castilla will be accomplished during AHUAS TARA II. Additional airfields have been identified for development and priority for development is being coordinated with Honduras.
- Specific plans for development of a naval facility at Puerto Castilla will be deferred until site surveys are complete.
- A storage facility for munitions, barrier materials, and rations will be constructed at San Lorenzo during AHUAS TARA II.
- A TPS-63 radar will be installed on Tigre Island in the Gulf of Fonseca. Site surveys have previously been accomplished and site preparation will be accomplished by Engineer units participating in AHUAS TARA II. Source of the TPS-63 is the USMC.

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- The Honduran military assistance program will be revised to include funds for further development of the Honduran Regional Military Training Center.
- US engineers and medical units involved in the exercises (see foregoing), in coordination with USAID and Honduras, will provide humanitarian assistance to Honduran communities.

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5. IDENTIFY THE NUMBER OF TRAINERS REQUIRED FOR EL SALVADOR

- The definition of "trainers" must be more precise. There are four categories of military personnel in El Salvador:

- Trainers: Individuals whose primary duty is instructing Salvadorans in military skills.
- Admin support: clerical and administrative personnel whose primary role is supporting the Americans.
- Humanitarian aid: individuals involved in health care.
- Intelligence and Security: Defense Attache office/ USMC guard detachment for Embassy.

- Of the four categories, only the trainers have direct contact with Salvadorans and provide instruction to them. To the extent that there continues to be a Congressional requirement (formal or informal) for a limit, the only personnel who should be counted against such a numerical limitation are the trainers.

- There is a requirement for a total of 125 trainers by end of FY 84. This number would permit each Salvadoran brigade to be accompanied by a US operational planning assistance team. The total number of trainers can be reduced in subsequent years.

- The Embassy should be instructed and the Congress advised of the definitions being applied to the four categories of personnel in El Salvador and that any numerical limitation is not to be applied to non-trainers. SECSTATE should be advised that we believe the correct number should be raised to 125.

6. FUNDING REQUIREMENTS FOR THESE OPERATIONS SHOULD BE IDENTIFIED

- Funding for the activities in Central America fall into four categories:

- airlift/sealift (JCS exercise funds)
- operations and maintenance
- military construction
- security assistance

- Airlift/sealift requirements for the remainder of FY 83 will be satisfied by reprogramming JCS Exercise funds.

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- FY 83 and FY 84 Service Operations and Maintenance costs over and above those already programmed which result from these activities will be calculated and submitted.
- Military construction costs are presently unknown but in the case of the naval/air facility at Puerto Castilla will be approximately \$150M.
- Estimated Program Increases for CENTAM

	FY 84
Security Assistance Program (Less ESF)	
Honduras	+20.5
El Salvador	+127.4
Costa Rica	+6.6
DOD Programs (CENTAM)	+14.0
TOTAL	168.5

Estimates for FY 85 are that some \$120M will be required above present plans.

7. PROVIDE MAXIMUM POSSIBLE ASSISTANCE TO THE DIRECTOR OF CENTRAL INTELLIGENCE

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- As DCI refines requirements, they will be submitted to the Joint Staff. The JCS will identify sources of the support and make appropriate recommendations to the JCS and SECDEF. When DCI requests would severely impact on force readiness the issue will be resolved through coordination and/or the nomination of alternatives.

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8. RECOMMEND QUARANTINE/INTERDICTION IF OTHER MEASURES FAIL

- The JCS maintains detailed plans for interdiction/quarantine which can be implemented. The limiting factor is the time required to deploy forces.

- In order to be legal under international law, a quarantine must be "effective." An effective quarantine is very resource intensive and could require substantial naval forces, operating in both the Atlantic and Pacific, if it is challenged.

- The JCS will review existing plans and develop a range of options that can be applied under various levels of challenge.

- Agencies other than DOD will be involved in any quarantine. Interagency procedures for implementing such an action will be coordinated by us and submitted to you.

9. PUBLIC AFFAIRS

In accordance with TAB C, we will work with the Department of State and DCI to develop a public affairs strategy.

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